# REPORT OF THE AUDIT OF THE BREATHITT COUNTY CLERK

For The Year Ended December 31, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE BREATHITT COUNTY CLERK

### For The Year Ended December 31, 2007

The Auditor of Public Accounts has completed the Breathitt County Clerk's audit for the year ended December 31, 2007. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees increased by \$25,994 from the prior year, resulting in excess fees of \$33,058 as of December 31, 2007. Revenues increased by \$16,358 from the prior year and expenditures decreased by \$9,636.

#### **Debt Obligations:**

The County Clerk's office was committed to a lease agreement for a copier and a computer system. Future principal and interest payments of \$20,738 are needed to meet these obligations.

#### **Deposits:**

The County Clerk's deposits as of April 3, 2007, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$7,893

The County Clerk's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Harvey J. Richardson, Breathitt County Judge/Executive The Honorable Tony Watts, Breathitt County Clerk Members of the Breathitt County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Breathitt County, Kentucky, for the year ended December 31, 2007. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2007, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 13, 2008, on our consideration of the Breathitt County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards and should be considered in assessing the results of our audit.



The Honorable Harvey J. Richardson, Breathitt County Judge/Executive The Honorable Tony Watts, Breathitt County Clerk Members of the Breathitt County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Breathitt County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

May 13, 2008

# BREATHITT COUNTY TONY WATTS, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2007

#### Revenues

State Fees For Services		\$ 8,660
Fiscal Court		31,551
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 425,421	
Usage Tax	534,262	
Tangible Personal Property Tax	737,736	
Other-		
Fish and Game Licenses	2,665	
Marriage Licenses	4,118	
Occupational Licenses	190	
Deed Transfer Tax	10,433	
Delinquent Tax	 105,072	1,819,897
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	8,733	
Real Estate Mortgages	11,065	
Chattel Mortgages and Financing Statements	34,307	
Powers of Attorney	781	
Affordable Housing Trust	9,672	
All Other Recordings	11,529	
Charges for Other Services-		
Overpayments	138	
Copywork	7,546	83,771
Other:		
Car Liens	8,802	
Elections	24,134	
Miscellaneous	 1,833	34,769
Interest Earned		438
Total Revenues		1,979,086

#### **BREATHITT COUNTY**

#### TONY WATTS, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES – REGULATORY BASIS For The Year Ended December 31, 2007 (Continued)

#### **Expenditures**

Payments to State:			
Motor Vehicle-			
Licenses and Transfers	\$	314,024	
Usage Tax		519,075	
Tangible Personal Property Tax		291,582	
Licenses, Taxes, and Fees-			
Fish and Game Licenses		2,573	
Delinquent Tax		12,494	
Legal Process Tax		11,277	
Affordable Housing Trust		9,672	\$ 1,160,697
Payments to Fiscal Court:			
Tangible Personal Property Tax		64,354	
Delinquent Tax		12,373	
Deed Transfer Tax		9,911	
Occupational Licenses		60	86,698
Payments to Other Districts:			
Tangible Personal Property Tax		352,384	
Delinquent Tax		50,769	403,153
	-		,
Payments to Sheriff			1,518
Payments to County Attorney			15,035
Operating Expenditures and Capital Outlay:			
Personnel Services-			
Deputies' Salaries		110,362	
Part-Time Salaries		1,200	
Employee Benefits-			
Employer's Share Social Security		13,678	
Other Payroll Expenditures		476	
Contracted Services-			
Computer Services		18,584	
Xerox		7,437	
Materials and Supplies-			
Office Supplies		14,835	
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#### BREATHITT COUNTY

#### TONY WATTS, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2007

(Continued)

#### Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continue Other Charges-	d)			
Conventions and Travel	\$	2,194		
Bond	Ψ	906		
Dues		600		
Postage		2,937		
Refunds		4,166		
Election		22,341		
Miscellaneous		1,106	\$ 200,822	
Total Expenditures				\$ 1,867,923
Net Revenues				111,163
Less: Statutory Maximum				 71,118
Excess Fees				40,045
Less: Expense Allowance			3,600	,
Training Incentive Benefit			3,387	6,987
Ewagg Face Due County for 2007				22.059
Excess Fees Due County for 2007				33,058
Payment to Fiscal Court - January 8, 2008				 26,000
Balance Due Fiscal Court*				\$ 7,058

<sup>\*</sup>Note - The County Clerk presented a check to the County Treasurer for the balance due Fiscal Court on April 15, 2008.

#### BREATHITT COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2007 services
- Reimbursements for 2007 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2007

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

BREATHITT COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent for the first six months and 16.17 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Breathitt County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Breathitt County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of April 3, 2007, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement as follows:

Uncollateralized and Uninsured \$7,893

BREATHITT COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

#### Note 4. Grant

The Breathitt County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$9,661 during 2005. The County Clerk had a balance of \$9,659 on January 1, 2007, and the account incurred \$4 of bank charges during 2007. The unexpended grant balance as of December 31, 2007, was \$9,655.

#### Note 5. Lease

The Breathitt County Clerk's office was committed to the following lease agreements as of December 31, 2007:

						E	Balance
	Item	N	<b>Monthly</b>	Term Of	Ending	Dec	ember 31,
	Purchased	P	ayment	Agreement	Date		2007
_	Copier	\$	342	60 months	6/15/10	\$	10,253
	Computer System	\$	1,165	60 months	9/15/08	\$	10,485

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Harvey J. Richardson, Breathitt County Judge/Executive The Honorable Tony Watts, Breathitt County Clerk Members of the Breathitt County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Breathitt County Clerk for the year ended December 31, 2007, and have issued our report thereon dated May 13, 2008. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

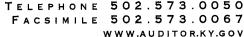
In planning and performing our audit, we considered the Breathitt County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.







Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Breathitt County Clerk's financial statement for the year ended December 31, 2007, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Breathitt County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

May 13, 2008